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9 UNITED STATES DISTRICT COURT
10 SOUTHERN DISTRICT OF CALIFORNIA

11 RACHEE A. WILLIS) Civil No. 11cv01683 LAB(RBB)
12)
13 Plaintiff,) **REPORT AND RECOMMENDATION**
14 v.) **DENYING DEFENDANTS' MOTION FOR**
15 MCEWEN, et al.,) **SUMMARY JUDGMENT [ECF NO. 34]**
16 Defendants.)
_____)

17
18 Plaintiff Rachee A. Willis, a state prisoner proceeding pro se
19 and in forma pauperis, filed a Complaint on July 25, 2011 [ECF Nos.
20 1, 3], and a First Amended Complaint nunc pro tunc to November 23,
21 2011 [ECF No. 5], pursuant to 42 U.S.C. § 1983. Willis claims that
22 the Defendants violated his Eighth Amendment right to be free from
23 cruel and unusual punishment while he was incarcerated at
24 Calipatria State Prison ("Calipatria"). (First Am. Compl. 1, 3-4,
25 10-11, ECF No. 5.)¹

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¹ The Court will cite to all documents using the page numbers assigned by the electronic case filing system.

1 On May 21, 2012, Defendants Cerros, Navarro, Landeros, and the
2 California Department of Corrections and Rehabilitation ("CDCR")
3 filed a Motion to Dismiss, along with a Memorandum of Points and
4 Authorities [ECF No. 15]. The Motion to Dismiss was granted as to
5 the CDCR and denied as to the three individual Defendants on
6 January 16, 2013. (Report & Recommendation 21, ECF No. 20; Order
7 Adopting Report & Recommendation 2, ECF No. 24.) The remaining
8 three Defendants filed an Answer on January 30, 2013 [ECF No. 25].

9 Defendants Cerros, Navarro, and Landeros filed a Motion for
10 Summary Judgment on October 21, 2013, along with a Memorandum of
11 Points and Authorities (the "Memorandum of Points and Authorities")
12 and several attachments [ECF No. 34]. Plaintiff was given notice
13 on October 23, 2013, of his opportunity to submit evidence in
14 opposition to Defendants' Motion for Summary Judgment, pursuant to
15 Rand v. Rowland, 154 F.3d 952 (9th Cir. 1988) (en banc), and
16 Klinge v. Eikenberry, 849 F.2d 409 (9th Cir. 1988) [ECF No. 35].
17 Willis filed a Response to Defendants' Motion for Summary Judgment
18 (the "Response") on November 26, 2013 [ECF No. 38]. Defendants did
19 not file a reply.

20 The Court has reviewed the First Amended Complaint and
21 attachments, the Motion for Summary Judgment, and Plaintiff's
22 Response. The Motion for Summary Judgment is suitable for
23 resolution on the papers. See S.D. Cal. Civ. R. 7.1(d)(1). For
24 the reasons discussed below, the Motion for Summary Judgment [ECF
25 No. 34] should be **DENIED**.

1 I. FACTUAL BACKGROUND²

2 Willis pleads that on October 19, 2010, officials initiated an
3 "emergency recall" from the recreation yard due to poor visibility
4 caused by rain. (First Am. Compl. 8, ECF No. 5.) Two officers who
5 are not Defendants were patting down inmates outside of building
6 A-1, and Defendants Landeros and Cerros were conducting boot checks
7 at the "podium." (Id.) Plaintiff maintains that while waiting for
8 his boot check, a prisoner in "upper C-section" called his name.
9 (Id.) When he looked to see who it was, he noticed only Black
10 inmates were being placed back in their cells -- except the
11 building porter -- whereas Hispanic inmates were allowed to stand
12 in front of their cells, unsecured. (Id.) According to Willis,
13 this was "extremely unusual" because the "normal procedure" is for
14 officers to cell inmates one building section at a time, as opposed
15 to one race at a time. (Id.) "[I]n my 5 years at this prison I've
16 never seen [this] before and because it is common knowledge that
17 such circumstances are ideal for riots where in a single race of
18 inmates have the tactical advantage of numbers over another or the
19 unified co-operation [sic] to commit to mass disturbances against
20 correctional staff." (Id.) Defendant Navarro was purportedly in
21 the "A-1 control tower," and he decided to cell only Black inmates.
22 (Id. at 2.)

23 Plaintiff urges that as soon as he stepped in front of the
24 "staff office door," Defendants Cerros and Landeros ran out of the
25 building to assist with a riot in the recreation yard; a large

26
27 ² Plaintiff's First Amended Complaint is not verified because
28 it was not signed "under the pains and penalties of perjury." (See
First Am. Compl. 11, ECF No. 5); Schroeder v. McDonald, 55 F.3d
454, 460 n.10 (9th Cir. 1995). The Court cites to the First
Amended Complaint as background, not as evidence.

1 group of prisoners ran out with the Defendants to attempt to
2 participate in the riot. (Id. at 8-9.) Defendant Navarro closed
3 the building door after realizing that inmates were running out to
4 join in the riot. (Id.) One of the Hispanic inmates had yelled
5 something in Spanish, and a large group ran toward the metal
6 detector where two Black inmates were putting on their boots. (See
7 id.)

8 Willis alleges that when he realized the Hispanic inmates were
9 attacking the Black prisoners, three Hispanic inmates ran toward
10 him and "everything went black for a moment." (Id. at 9.)
11 Plaintiff was purportedly attacked by approximately forty Hispanic
12 prisoners with weapons for ten minutes; he was hit with the "base
13 of a large telephone" and a "large stick." (See id.) At some
14 point during the riot, Willis lost consciousness and was found
15 lying in a pool of his blood while medical personnel assisted him.
16 (See id.) He told the medical staff that his head, face, and left
17 lung hurt. (Id.) Plaintiff was taken to a medical facility and
18 given a tetanus shot and antibiotics; he was also informed that the
19 puncture wound to his face "would probably need stitches." (Id.)

20 Defendants Landeros and Cerros allegedly failed to secure the
21 building's equipment locker and center podium before the "first or
22 second voluntary inlines" from the recreation yard. (Id.)
23 Plaintiff states that prison procedures require officers to secure
24 these areas to prevent inmates from using a "mop and broom sticks
25 and shaving razor blades" as weapons. (Id.) Willis further
26 submits that after the incident and while prisoners were being
27 interviewed, Defendant Landeros apologized to the Black inmates
28 saying, "'I'm so sorry, I had no idea [the Hispanic prisoners were]

1 going for you guys, we thought they were going to fight each
2 other.'" (Id.) According to Plaintiff, this shows that Landeros
3 and other officers knew that a "mass altercation" was about to
4 transpire. (Id.) Willis insists that it was later discovered
5 "that the tower officer in building A-3" only let Black inmates
6 into their cells but left Hispanic prisoners unsecured in the
7 building. (Id. at 10.)

8 Plaintiff argues that Defendants Landeros, Cerros, and Navarro
9 violated his Eighth Amendment rights by failing to protect him.
10 (Id.) Landeros and Cerros knowingly neglected to secure the
11 equipment locker and razor cabinet. (Id.) Also, Navarro
12 intentionally permitted only Black prisoners to enter their cells,
13 contrary to prison procedures. (Id.) Willis maintains that
14 Defendants left him in a building with forty to fifty unrestrained
15 Hispanic prisoners outside of their cells, although the Defendants
16 anticipated a riot. (Id.)

17 II. LEGAL STANDARD FOR SUMMARY JUDGMENT MOTIONS

18 Federal Rule of Civil Procedure 56(a) provides, "The court
19 shall grant summary judgment if the movant shows that there is no
20 genuine dispute as to any material fact and the movant is entitled
21 to judgment as a matter of law." Fed. R. Civ. P. 56(a). Like the
22 standard for a directed verdict, judgment must be entered for the
23 moving party "if, under the governing law, there can be but one
24 reasonable conclusion as to the verdict." Anderson v. Liberty
25 Lobby, Inc., 477 U.S. 242, 250 (1986) (citing Brady v. S. Ry. Co.,
26 320 U.S. 476, 479-80 (1943)). "If reasonable minds could differ,"
27 judgment should not be entered in favor of the moving party. Id.

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1 at 250-51; see Blankenhorn v. City of Orange, 485 F.3d 463, 470
2 (9th Cir. 2007).

3 The parties bear the same substantive burden of proof that
4 would apply at a trial on the merits, including the plaintiff's
5 burden to establish any element essential to his case. Cleveland
6 v. Policy Mgmt. Sys. Corp., 526 U.S. 795, 805-06 (1999); Celotex
7 Corp. v. Catrett, 477 U.S. 317, 322 (1986); Anderson, 477 U.S. at
8 252; see Taylor v. List, 880 F.2d 1040, 1045 (9th Cir. 1989).

9 "When the nonmoving party bears the burden of proof at trial,
10 summary judgment is warranted if the nonmovant fails to 'make a
11 showing sufficient to establish the existence of an element
12 essential to [its] case.'" Nebraska v. Wyoming, 507 U.S. 584, 590
13 (1993) (alteration in original) (quoting Celotex Corp., 477 U.S. at
14 322). The absence of a genuine issue of material fact on a single
15 element of a claim is sufficient to warrant summary judgment on
16 that claim. Celotex Corp., 477 U.S. at 322-23.

17 The moving party bears the initial burden of identifying the
18 pleadings and evidence it "believes demonstrate the absence of a
19 genuine issue of material fact." Id. at 323; see Adickes v. S.H.
20 Kress & Co., 398 U.S. 144, 157 (1970); Martinez v. Stanford, 323
21 F.3d 1178, 1182-83 (9th Cir. 2003). The burden then shifts to the
22 nonmoving party to establish, beyond the pleadings, that there is a
23 genuine issue for trial. Celotex Corp., 477 U.S. at 324. To
24 successfully rebut a defendant's properly supported motion for
25 summary judgment, the "plaintiff[] must point to some facts in the
26 record that demonstrate a genuine issue of material fact and, with
27 all reasonable inferences made in the plaintiff[']s[] favor, could
28 convince a reasonable jury to find for the plaintiff[]." Reese v.

1 Jefferson Sch. Dist. No. 14J, 208 F.3d 736, 738 (9th Cir. 2000)
2 (citing Fed. R. Civ. P. 56; Celotex Corp., 477 U.S. at 323;
3 Anderson, 477 U.S. at 249). Material issues are those that "might
4 affect the outcome of the suit under the governing law." Anderson,
5 477 U.S. at 248; see Chevron USA, Inc. v. Cayetano, 224 F.3d 1030,
6 1039-40 (9th Cir. 2000); SEC v. Seaboard Corp., 677 F.2d 1301,
7 1305-06 (9th Cir. 1982). More than a "metaphysical doubt" is
8 required to establish a genuine issue of material fact. Matsushita
9 Elec. Indus. Co. v. Zenith Radio Corp., 475 U.S. 574, 586 (1986).

10 In deciding whether any genuine issue of material fact remains
11 for trial, courts must "view[] the evidence in the light most
12 favorable to the nonmoving party" Fontana v. Haskin, 262
13 F.3d 871, 876 (9th Cir. 2001); see also Eastman Kodak Co. v. Image
14 Technical Serv., Inc., 504 U.S. 451, 456 (1992) (stating that the
15 nonmoving party's evidence is to be believed and all reasonable
16 inferences drawn in the nonmoving party's favor). "When opposing
17 parties tell two different stories, one of which is blatantly
18 contradicted by the record, so that no reasonable jury could
19 believe it, a court should not adopt that version of the facts for
20 purposes of ruling on a motion for summary judgment." Scott v.
21 Harris, 550 U.S. 372, 380 (2007). While the district court is not
22 required to search the entire record for an issue of fact, the
23 court may nevertheless exercise its discretion to consider
24 materials in the record that are not specifically referenced.
25 Carmen v. San Francisco Unified Sch. Dist., 237 F.3d 1026, 1031
26 (9th Cir. 2001); Forsberg v. Pacific N.W. Bell Tel. Co., 840 F.2d
27 1409, 1417-18 (9th Cir. 1988).

1 When the nonmoving party is proceeding pro se, the court has a
 2 duty to consider "all of [the nonmovant's] contentions offered in
 3 motions and pleadings, where such contentions are based on personal
 4 knowledge and set forth facts that would be admissible in evidence,
 5 and where [the nonmovant] attested under penalty of perjury that
 6 the contents of the motions or pleadings are true and correct."
 7 Jones v. Blanas, 393 F.3d 918, 922-23 (9th Cir. 2004) (citations
 8 omitted).

9 III. DISCUSSION

10 A. Eighth Amendment: Failure to Protect

11 "[T]he treatment a prisoner receives in prison and the
 12 conditions under which he is confined are subject to scrutiny under
 13 the Eighth Amendment." Helling v. McKinney, 509 U.S. 25, 31
 14 (1993). The Eighth Amendment "requires that inmates be furnished
 15 with the basic human needs, one of which is 'reasonable safety.'"
 16 Id. at 33 (quoting Deshaney v. Winnebago County Dep't of Soc.
 17 Servs., 489 U.S. 189, 200 (1989)). Therefore, a plaintiff has a
 18 right to be protected from violence while in custody. Farmer v.
 19 Brennan, 511 U.S. 825, 833 (1994); Johnson v. Lewis, 217 F.3d 726,
 20 731 (9th Cir. 2000); Valandingham v. Bojorquez, 866 F.2d 1135, 1138
 21 (9th Cir. 1989). "Prison officials have a duty to take reasonable
 22 steps to protect inmates from physical abuse." Hoptowit v. Ray,
 23 682 F.2d 1237, 1250 (9th Cir. 1982) (citations omitted), abrogated
 24 in part on other grounds by Sandin v. Conner, 515 U.S. 472 (1995).
 25 When the state takes a person into custody, the Constitution
 26 imposes a duty to assume some responsibility for his safety and
 27 well-being. Deshaney, 489 U.S. at 1005.

1 To constitute an Eighth Amendment violation, a plaintiff must
2 show that the defendant acted with deliberate indifference to a
3 substantial risk of serious harm to the prisoner's safety. Farmer,
4 511 U.S. at 834; see Jeffers v. Gomez, 267 F.3d 895, 913 (9th Cir.
5 2001) ("A prison official is deliberately indifferent to a
6 substantial risk of serious harm to inmates if that official is
7 subjectively aware of the risk and does nothing to prevent the
8 resulting harm."). The prison official is only liable when two
9 requirements are met; one is objective, and the other is
10 subjective. Farmer, 511 U.S. at 834, 838; see Foster v. Runnels,
11 554 F.3d 807, 812 (9th Cir. 2009). First, the purported violation
12 must be objectively "sufficiently serious." Farmer, 511 U.S. at
13 834 (citing Wilson v. Seiter, 501 U.S. 294, 298 (1991)). Second,
14 the prison official must subjectively "know[] of and disregard[] an
15 excessive risk to inmate health or safety." Id. at 837.

16 **1. Defendants Landeros and Cerros**

17 **a. Objective requirement: sufficiently serious**
18 **deprivation**

19 To establish an Eighth Amendment claim, the alleged
20 deprivation must be "objectively, 'sufficiently serious.'" Farmer,
21 511 U.S. at 834 (quoting Wilson, 501 U.S. at 298). In cases
22 alleging prison authorities' failure to prevent harm, the inmate
23 may satisfy the "sufficiently serious" requirement by showing that
24 "he is incarcerated under conditions posing a substantial risk of
25 serious harm" to him. Id. Courts must consider the seriousness of
26 the potential harm and whether society deems the risk to be so
27 grave that it violates standards of decency. Helling, 509 U.S. at
28 36; see Hudson v. McMillian, 503 U.S. 1, 8 (1992).

1 Defendants Landeros and Cerros contend that they followed
2 prison protocol by allowing the inmate porter to keep the equipment
3 locker open during the voluntary in-lines while he was cleaning.
4 (Defs.' Mot. Summ. J. Attach. #1 Mem. P. & A. 15, ECF No. 34; id.
5 Attach. #4 Decl. Landeros at 2.) Further, they maintain that they
6 were unable to close the equipment locker due to "(1) the emergency
7 recall which occurred immediately after a voluntarily in-line; (2)
8 the wet weather, causing inmates to group in the entry way to the
9 housing unit; and (3) a race riot on the yard immediately following
10 the emergency recall." (Id. Attach. #1 Mem. P. & A. at 15.) The
11 Defendants argue that they acted reasonably under the
12 circumstances; at most, they claim they were negligent. (Id. at
13 15-16 (citations omitted).)

14 In the Response, Willis urges that Cerros and Landeros
15 "facilitated the riot thereby creating circumstances that ended in
16 [him] being attacked by about 40 Hispanic inmates with weapons,
17 making them liable under the Eighth Amendment." (Resp. 2, ECF No.
18 38.) He responds to Defendants arguments by insisting that they
19 could have secured the locker in the fifteen minutes between the
20 time the voluntary in-line began and the emergency recall was
21 announced. (Id. at 7 (citing id. at 15; Defs.' Mot. Summ. J.
22 Attach. #4 Decl. Landeros 3, ECF No. 34).) Further, he argues that
23 they could have closed the locker in the eight minutes between the
24 announcement of the emergency recall and beginning of the race
25 riot. (Id. (citing Defs.' Mot. Summ. J. Attach. #4 Decl. Landeros
26 3, ECF No. 34).) The equipment locker is secured during mass
27 movements, Plaintiff contends, and the inmate porter is not
28 responsible for locking it. (Id.) Similarly, "[p]rotocol does not

1 mandate that the porter be allowed to leave the locker open or that
2 it is his decision to have it open or closed." (Id.)

3 Next, Willis maintains that no inmates were grouped in the
4 entry way of the housing unit. (Id. (citing id. at 15).) To the
5 extent there was any grouping, Plaintiff claims that it was due to
6 Officer Navarro prohibiting Hispanic inmates from entering their
7 cells during the voluntary in-lines. (Id. (citing id. at 16).)
8 Moreover, "[t]he Defendants could've easily ordered inmates to go
9 back out if they [felt] that inmates were crowding up the entry way
10 and 'preventing' them from tending to the safety and security
11 requirements they are to fulfill." (Id.)

12 In their Answer, Landeros and Cerros deny that the equipment
13 locker and podium were left unsecured prior to the riot. (Compare
14 First Am. Compl. 9, ECF No. 5 (stating that the locker and podium
15 were left open prior to the voluntary in-lines), with Defs.' Answer
16 First Am. Compl. 2, ECF No. 25) (denying allegations in paragraph
17 eight of First Amended Complaint). It is also disputed that items
18 from the locker and podium were used as weapons against Willis.
19 (Compare First Am. Compl. 9, ECF No. 5 (claiming that a large stick
20 and phone base were used to beat Plaintiff), Resp. 13, ECF No. 38
21 (same), with Defs.' Answer First Am. Compl. 2, ECF No. 25) (denying
22 allegations in paragraph eight of First Amended Complaint).

23 Defendants do not dispute that the equipment locker, which
24 housed brooms and mops, remained unlocked during the voluntary
25 recall at 10:15 a.m., emergency recall at 10:30 a.m., and at 10:38
26 a.m., when a "Code 2 riot on the yard" was declared. (Defs.' Mot.
27 Summ. J. Attach. #4 Decl. Landeros 3, ECF No. 34; id. Attach. #5
28 Decl. Cerros at 2.) Both officers state that the podium, however,

1 "had been locked and remained locked." (Id.) According to
 2 Landeros, "No metal objects are kept in the equipment locker to
 3 prevent the inmates from stealing them and fashioning weapons."
 4 (Defs.' Mot. Summ. J. Attach. #4 Decl. Landeros 2, ECF No. 34.)
 5 Finally, both Defendants admit that "[o]n October 19, 2010, [each]
 6 was assigned as a floor officer on Facility A, Housing Unit A-1, at
 7 Calipatria State Prison." (Defs.' Mot. Summ. J. Attach. #4 Decl.
 8 Landeros 2, ECF No. 34; id. Attach. #5 Decl. Cerros at 2.)

9 In their Motion for Summary Judgment, Defendants' arguments
 10 focus almost entirely on their conduct after the emergency recall.
 11 (See id. Attach. #1 Mem. P. & A. at 15-16.) Yet, Plaintiff's claim
 12 is that Landeros and Cerros failed to secure the equipment locker
 13 and podium before the voluntary in-lines. (See First Am. Compl. 9,
 14 ECF No. 5 ("Landeros and Cerros did not secure the building's
 15 equipment locker or the center podium before first or second
 16 voluntary inlines from [the] recreational yard"); see also
 17 Resp. 7, ECF No. 38 (arguing that the correctional officers also
 18 could have secured the items (1) after the voluntary in-lines began
 19 but before the recall and (2) after the recall but before the
 20 riot).)³

21 _____
 22 ³ Defendants briefly address the relevant time period by
 23 stating that the equipment locker is typically left open while the
 24 inmate porter cleans. (Defs.' Mot. Summ. J. Attach. #1 Mem. P. &
 25 A. 15, ECF No. 34; id. Attach. #4 Decl. Landeros at 2.) Because
 26 this assertion is relevant to the reasonable justification inquiry,
 27 the Court will address it in its subsequent analysis of that issue.

28 It is a bit unclear in the Complaint if, in addition to their
 failure to secure the podium and locker prior to the voluntary in-
 lines, the Plaintiff also faults Defendants Cerros and Landeros for
 leaving the housing unit floor to respond to the riot outside.
 (Compare First Am. Compl. 2, 8, ECF No. 5 (stating that Defendants
 ran out of the building), with id. Ex. A Decl. Willis at 14 ("N.E.
 Landeros and Cerros were forced to ignore and advertently neglect
 the obvious dangerous zone/circumstances by leaving the building

1 Ultimately, "[t]he objective question of whether a prison
 2 officer's actions have exposed an inmate to a substantial risk of
 3 serious harm is a question of fact, and as such must be decided by
 4 a jury if there is any room for doubt." Lemire v. Cal. Dep't of
 5 Corr. and Rehab., 726 F.3d 1062, 1075-76 (9th Cir. 2013) (citing
 6 Conn v. Reno, 591 F.3d 1081, 1095 (9th Cir. 2010)). A reasonable
 7 juror could determine that these Defendants created a substantial
 8 risk of serious harm when they failed to secure the equipment
 9 locker (which contained brooms and mops that could be used as
 10 potential weapons) prior to the riot.

11 Courts recognize that "virtually anything can be employed as a
 12 weapon," including "pool cues, brooms, and chairs." See Clay v.
 13 Wilkinson, No. 07-CV-0730, 2007 U.S. Dist. LEXIS 102032, at *10
 14 (W.D. La. Dec. 10, 2007). An open equipment locker would allow
 15 inmates to use its contents as weapons to injure Willis and others.
 16 If one inmate is armed and another is not, a substantial risk of
 17 harm exists. If multiple inmates are armed, the risk remains.

18 The court in Brittain v. Clemons, Civil Action No.
 19 4:09CV-P123-M, 2011 WL 2471587, at *8 (W.D. Ky. June 21, 2011)
 20 discussed the objective prong of an Eighth Amendment claim alleging
 21 that a prison official failed to timely respond to an altercation
 22 between inmates.

23 If two inmates are armed with weapons and engaged in
 24 combat with one another, there is an objective risk that
 25 serious harm will come to one or both of them if prison
 officials do not intervene. Accordingly, for the

26 unsecured to follow the common practices of alarm response.".) In
 27 his Response, Willis clarifies that he does not fault Defendants
 28 for leaving the building to quell the riot. (See Resp. 8, ECF No.
 38 ("I agree that the Defendants had no choice but to respond to
 the Code 3 race riot call, but they had ample opportunity to secure
 the locker before that time.").)

1 purposes of summary judgment, Plaintiff satisfies the
2 first prong necessary to prevail on a failure-to-protect
claim.

3 As to the objective question of whether Landeros's and Cerros's
4 failure to secure the equipment locker during an emergency recall
5 or Code 2 riot exposed Willis to a substantial risk of serious
6 harm, the Defendants have failed to prove that summary judgment
7 should be entered in their favor.

8 **b. Subjective requirement: deliberate indifference**

9 After an inmate has shown a triable issue as to whether he
10 suffered a deprivation that was objectively, "sufficiently
11 serious," he must also establish a triable issue regarding whether
12 the prison officials had a "sufficiently culpable state of mind,"
13 acting with deliberate indifference. Farmer, 511 U.S. at 834; see
14 Thomas v. Ponder, 611 F.3d 1144, 1151 (9th Cir. 2010).
15 "[D]eliberate indifference entails something more than mere
16 negligence . . . [but] is satisfied by something less than acts or
17 omissions for the very purpose of causing harm or with knowledge
18 that harm will result." Farmer, 511 U.S. at 835. Liability
19 materializes if the defendant knew the inmate faced a risk of harm
20 and disregarded that risk by failing to take reasonable measures to
21 abate it. Id. at 847. Therefore, demonstrating subjective
22 deliberate indifference involves a two-part inquiry: (1) whether
23 the defendant was subjectively aware of a risk of serious harm to
24 the prisoner's safety, and (2) whether the official had a
25 "'reasonable justification' for the deprivation." Thomas, 611 F.3d
26 at 1150-51; see Sistrunk v. Hall, No. 3:09-cv-01122-BR, 2012 WL
27 1357659, at *6 (D. Or. Apr. 19, 2012) (citation omitted) (internal
28 quotation marks omitted) ("Deliberate indifference is evaluated in

1 this context by considering whether . . . the defendant prison
2 official(s) were guided by considerations of safety to other
3 inmates, whether the official(s) took prophylactic or preventive
4 measures to protect the prisoner, and whether less dangerous
5 alternatives were in fact available.").

6 "First, the inmate must show that the prison officials were
7 aware of a 'substantial risk of serious harm' to an inmate's health
8 or safety." Id. (footnote omitted) (citing Farmer, 511 U.S. at
9 837). This may be satisfied if the prisoner establishes that the
10 risk posed by the violation was "obvious." Id. (citations
11 omitted). A plaintiff need not show that an "individual prison
12 official had specific knowledge that harsh treatment of a
13 particular inmate, in particular circumstances, would have a
14 certain outcome." Id. "Rather, [courts] measure what is 'obvious'
15 in light of reason and the basic general knowledge that a prison
16 official may be presumed to have obtained regarding the type of
17 deprivation involved." Id. at 1151 (citing Farmer, 511 U.S. at
18 842). For example, if a substantial risk of inmate attacks was
19 "longstanding, pervasive, well-documented, or expressly noted by
20 prison officials in the past," and the defendant "had been exposed
21 to information concerning the risk and thus must have known about
22 it," a trier of fact could find defendant had actual knowledge of
23 the risk. Farmer, 511 U.S. at 842 (citations omitted) (internal
24 quotations omitted); see Thomas, 611 F.3d at 1151. Whether a
25 defendant had the requisite knowledge is a question of fact subject
26 to substantiation in the usual ways, including inferences drawn
27 from circumstantial evidence. Farmer, 511 U.S. at 842.

28

1 "The standard does not require that the guard or official
2 "believe to a moral certainty that one inmate intends to attack
3 another at a given place at a time certain before that officer is
4 obligated to take steps to prevent such an assault. But, on the
5 other hand, he must have more than a mere suspicion that an attack
6 will occur.'" Berg v. Kincheloe, 794 F.2d 457, 459 (9th Cir.
7 1986) (quoting State Bank of St. Charles v. Camic, 712 F.2d 1140,
8 1146 (7th Cir. 1983)).

9 "Second, the inmate must show that the prison officials had no
10 'reasonable' justification for the deprivation, in spite of that
11 risk." Thomas, 611 F.3d at 1150-51 (citing Farmer, 511 U.S. at
12 844). "[P]rison officials who actually knew of a substantial risk
13 to inmate health or safety may be found free from liability if they
14 responded reasonably to the risk, even if the harm ultimately was
15 not averted." Farmer, 511 U.S. at 844.

16 Here, Plaintiff maintains that Landeros told him, "I'm so
17 sorry. I had no idea they [were] going for you guys, we thought
18 they were going to fight each other." (First Am. Compl. 9, ECF No.
19 5; Resp. 14, ECF No. 38.) In her declaration, Landeros denies
20 making the statement. (See Defs.' Mot. Summ. J. Attach. #4 Decl.
21 Landeros 4, ECF No. 34.) Cerros and Landeros contend that even if
22 she did make the assertion, it "in no way indicate[s] she knew
23 about the riot prior to its occurrence." (Id. Attach. #1 Mem. P. &
24 A. at 16.) "[T]he most logical reading of the alleged comments are
25 [sic] that Landeros believed when she was out in the yard
26 responding to the Code 3 that the Hispanic inmates were fighting
27 each other." (Id.)
28

1 Defendants insist they did not know that a riot might occur.
 2 (Id. (citing id. Attach. #4 Decl. Landeros at 4; id. Attach. #5
 3 Decl. Cerros at 3).) Specifically, Landeros claims that she "had
 4 no idea it was a race riot until after she returned to the housing
 5 unit and saw that Plaintiff had been in an altercation." (Id.)
 6 For these reasons, Cerros and Landeros request that summary
 7 judgment be entered in their favor as to the subjective prong.
 8 (Id. at 17.)

9 In the Response, Willis challenges Officer Landeros's
 10 assertion that she did not know that the riot was racially
 11 motivated until after it was over. (Resp. 8, ECF No. 38.)
 12 Plaintiff relies on Navarro's declaration that an announcement was
 13 made that a "Code 3 racial riot" was occurring. (Id. (citing
 14 Defs.' Mot. Summ. J. Attach. #6 Decl. Navarro 3, ECF No. 34).)
 15 Thus, "Landeros could not have ran to the yard expecting to see
 16 inmates of the same race fighting" (Id.) Willis stresses
 17 that Landeros said that the correctional officers thought the
 18 Hispanics "'were going to fight'" each other. (Id.) He contends
 19 that if Defendant Landeros meant to articulate that she had just
 20 witnessed the Hispanics fighting, she would have said something
 21 like, "'We thought they were fighting each other" (Id.)
 22 Further, he insists that Officer Landeros would have nothing to
 23 apologize for if her conduct was appropriate and the events that
 24 transpired were truly unexpected. (Id.)

25 **i. Actual knowledge**

26 Plaintiff relies solely on Landeros's statement to prove that
 27 the officers knew there was a strong likelihood that a riot would
 28 occur. As a preliminary matter, the Court notes that the

Defendants do not make any evidentiary objections in their Motion for Summary Judgment. (See generally Defs.' Mot. Summ. J. Attach. #1 Mem. P. & A. 13-21, ECF No. 34.) Willis declares under penalty of perjury that Landeros made the statement; Landeros swears under penalty of perjury that she did not. (Compare Resp. 14-15, ECF No. 38, with Defs.' Mot. Summ. J. Attach. #4 Decl. Landeros 4-5, ECF No. 34.) The Court does not weigh evidence or make credibility determinations at this stage. See Anderson v. Liberty Lobby, Inc., 477 U.S. at 255. After considering the conflicting evidence, a reasonable juror could find Plaintiff's evidence more credible. See Kramer v. Thomas, No. CV 05-8381 AG (Ctx), 2006 WL 4729242, at *9 (C.D. Cal. Sept. 28, 2006) (denying motion for summary judgment because the parties introduced contradictory evidence about whether certain material statements were made).⁴

Even assuming Landeros made the statement, the parties dispute its meaning. (Compare Resp. 8, ECF No. 38 (explaining how the statement should be interpreted), with Defs.' Mot. Summ. J. Attach. #1 Mem. P. & A. 16, ECF No. 34 ("[T]he most logical reading of the alleged comments are [sic] that Landeros believed when she was out in the yard responding to the Code 3 that the Hispanic inmates were fighting each other.")) "[T]hat a statement admits of more than

⁴ Adding to the factual dispute, Defendants note that Plaintiff stated at his deposition that "none of the correctional officers knew about the riot prior to it commencing." (Defs.' Mot. Summ. J. Attach. #1 Mem. P. & A. 11, ECF No. 34 (citing id. Attach. #3 Decl. Findley at 24).) Defendants only mention this in passing, however, and other than generally referencing it in the introduction of the Motion for Summary Judgment, they do not allude to it again. (See generally id. at 15-20.) In his Response, Willis claims that Defendants take his answer out of context. (Resp. 5-6, ECF No. 38.) He alleges that the question was posed to inquire whether, outside of Landeros's statement, Plaintiff knew "with certainty" whether the correctional officers anticipated a mass altercation. (Id. at 6.)

1 one interpretation in itself suggests that there is a genuine issue
2 of material fact as to its meaning." Lucas v. Paige, 435 F. Supp.
3 2d 165, 171 (D.D.C. 2006); see Goodell v. Chhon, No. S-01-0484 FCD
4 DAD, 2002 WL 32943053, at *3 (E.D. Cal. June 11, 2002) ("A
5 reasonable juror could interpret this statement in many different
6 ways, and on that basis alone, the court could find that the
7 testimony presents a triable issue of fact for the jury and is
8 sufficient to withstand summary judgment."). A factfinder could
9 reasonably determine that the statement proves that Officer
10 Landeros was subjectively aware of a risk of serious harm to inmate
11 safety. Accordingly, issues of material fact exist that preclude
12 entry of summary judgment in Landeros's favor.

13 As to Defendant Cerros, Plaintiff maintains that Landeros used
14 the term "we," indicating that she and other officers knew of the
15 possibility of a riot. (Resp. 8, ECF No. 38 ("We thought'
16 includes Landeros as well as others"); First Am. Compl. 9,
17 ECF No. 5 (imputing Landeros's knowledge that a mass altercation
18 was going to occur to the other correctional officers).) Cerros
19 denies under penalty of perjury that he knew an altercation was
20 likely to occur. (Defs.' Mot. Summ. J. Attach. #5 Decl. Cerros 3,
21 ECF No. 34.) Here, a jury could reasonably credit Willis's
22 evidence and reject Cerros's evidence. Accordingly, a genuine
23 issue of material fact exists that also precludes entry of summary
24 judgment in favor of Officer Cerros. See Page v. Hense, No.
25 1:10-cv-01186-AWI-SKO PC, 2013 WL 3936513, at *6 (E.D. Cal. July
26 30, 2013) (finding an issue of fact where defendant denied having
27 knowledge of a chrono and plaintiff provided evidence showing that
28 defendant did have knowledge of the chrono).

1 **ii. No reasonable justification**

2 Next, the Court must consider whether the officers' conduct
3 was reasonably justified. See Thomas, 611 F.3d at 1150-51. These
4 Defendants focus largely on their actions after the riot began,
5 which, as discussed above, is not responsive to Plaintiff's claim.
6 They briefly address their pre-riot conduct by stating that they
7 "followed protocol when they allowed the inmate porter to leave the
8 equipment locker open." (Defs.' Mot. Summ. J. Attach. #1 Mem. P. &
9 A. 15, ECF No. 34; see also id. Attach. #4 Decl. Landeros at 2
10 ("The locker is left open during a voluntary in-line, because the
11 porter is still cleaning at that point.")) As noted, Willis
12 argues that prison protocol does not require the inmate porter to
13 leave the locker open. (Resp. 7, ECF No. 38.) It is the
14 correctional officers, not the inmate porters, who are responsible
15 for securing the locker. (Id.)

16 Whether a correctional officer's conduct is reasonably
17 justified is typically a fact intensive inquiry and not appropriate
18 for resolution at the summary judgment stage. See Lemire v. Cal.
19 Dep't of Corr. and Rehab., 726 F.3d at 1078. Other than the vague
20 references above, these Defendants do not elaborate on the alleged
21 protocol. Further, it appears that it was within their discretion
22 to decide whether to secure the locker. (See Defs.' Mot. Summ. J.
23 Attach. #1 Mem. P. & A. 15, ECF No. 34 (stating that they followed
24 protocol by "allowing" the inmate porter to leave the locker
25 open).) A factfinder could reasonably determine that Landeros and
26 Cerros were not reasonably justified in leaving the equipment
27 locker and podium open so the inmate porter could clean, in light
28 of the fact that they contained potential weapons that could be

1 used in a looming riot. See Lemire, 726 F.3d at 1080 (noting that
2 triable issue of fact had been created regarding whether defendants
3 were reasonably justified). For these reasons, Landeros and
4 Cerros's Motion for Summary Judgment as to Plaintiff's Eighth
5 Amendment claim should be **DENIED**.

6 **2. Defendant Navarro**

7 **a. Objective requirement: sufficiently serious**
8 **deprivation**

9 In the Motion for Summary Judgment, Officer Navarro argues
10 that his decision not to admit inmates by section during the
11 voluntary in-lines does not amount to deliberate indifference.
12 (Defs.' Mot. Summ. J. Attach. #1 Mem. P. & A. 17, ECF No. 34.) The
13 Defendant contends that inmates are normally not admitted into
14 their cells by section, as it is neither safe nor feasible. (Id.
15 (citing id. Attach. #6 Decl. Navarro at 2).) "To require the
16 inmates to wait while other sections are admitted, would allow
17 inmates to congregate on the housing unit floor, which is dangerous
18 because it may lead to altercations between the inmates waiting to
19 be let into their cells." (Id. (citing id. Attach. #6 Decl.
20 Navarro at 2).) Further, according to Navarro, opening an entire
21 section of cell doors at one time could lead to an increase in
22 theft. (Id. (citing id. Attach. #6 Decl. Navarro at 2).)

23 Defendant Navarro does not explain the manner in which he
24 allowed the inmates into their cells on October 19, 2010, the day
25 of the riot. (See generally id. Attach. #6 Decl. Navarro at 1-5.)
26 He submits that typically inmates are allowed to return to their
27 cells in the order they are processed through the metal detector.
28 (Id. at 2.) Navarro concedes that admitting inmates to their cells

1 in that order occasionally leads to racial imbalances. (Id.
2 Attach. #1 Mem. P. & A. at 17 (citing id. Attach. #6 Decl. Navarro
3 at 2).) "Inmates self-segregate by race As a result,
4 inmates of one race are often let into their cells before inmates
5 of another race." (Id.) Defendant asserts that this method is
6 safer than allowing a large group of inmates to congregate on the
7 housing unit floor. (Id. at 18 (citing id. Attach. #6 Decl.
8 Navarro at 2).) He maintains:

9 It was only the combination of (1) an emergency
10 recall shortly after a voluntary recall; (2) wet weather
11 that caused the inmates to enter the housing unit more
12 quickly than normal; and (3) a race-riot on the yard
immediately after the emergency recall, that led to a
large group of Hispanic inmates on the housing unit floor
during the race riot.

13 (Id.) Officer Navarro insists that he acted appropriately after
14 the riot started by ordering inmates to stop fighting, activating
15 his personal alarm, and firing direct-impact rounds. (Id.)
16 Finally, he asserts that he did not know a riot might occur and
17 could not have prevented it. (Id. (citations omitted).)

18 In the Response, Willis contends that despite Navarro's
19 assertions, correctional officers normally admit inmates into their
20 cells by section. (Resp. 9, ECF No. 38.) According to Plaintiff,
21 the Defendant did not admit inmates into their cells as they passed
22 through the metal detector on the day of the riot. (Id.) Rather,
23 Willis submits that the officer allowed only "Black inmates into
24 their cells even though there were several dozen of Hispanic
25 inmates who were actually processed through the metal detector and
26 were waiting in front of their cells but simply weren't let in."
27 (Id. (citing id. at 13, 16).) Willis claims that Defendant's
28 actions "created a risk of serious harm." (Id.)

As noted, whether a prison official exposed an inmate "to a substantial risk of serious harm is a question of fact." Lemire, 726 F.3d at 1075-76. Plaintiff states under penalty of perjury that he witnessed Officer Navarro only letting Black inmates into their cells on October 19, 2010. (Resp. 13, 15, ECF No. 38.) Defendant does not expressly refute Willis's version of the facts; he does not explain the manner in which he allowed inmates into their cells on the day of the riot. (See Defs.' Mot. Summ. J. Attach. #6 Decl. Navarro 1-4, ECF No. 34.) Assuming the facts are as Plaintiff presents them, a reasonable trier of fact could determine that Officer Navarro created an objective risk of serious harm by allowing only Black inmates into their cells, creating a racial imbalance that could lead to an altercation. Cf. Woods v. Fermain, No. 10 C 3853, 2012 WL 3581177, at *3 (N.D. Ill. Aug. 17, 2012) ("The Court finds there was a substantial risk in leaving unsupervised a gang member who has requested transfer because a disproportionate number of opposing gang members have recently specifically threatened to beat members of his gang.").

b. Subjective requirement: deliberate indifference

"The Ninth Circuit has traditionally required some sort of notice (constructive or otherwise) of impending harm before liability could be imposed under the Eighth Amendment for failure to protect an inmate." Pickett v. Williams, Civil No. 09-689-TC, 2011 WL 4913573, at *3 (D. Or. Aug. 23, 2011) (citations omitted). Here, Willis alleges that Defendant Navarro had knowledge of two risks to inmate safety: (1) the obvious risk due to the racially imbalanced lockup and (2) the risk to inmate safety in light of a possible race riot (as evidenced by Landeros's statement), which

1 Navarro exacerbated by creating the racial imbalance. (See First
2 Am. Compl. 8, 9, ECF No. 5; Resp. 8, 11, 15, ECF No. 38.)

3 **i. Sufficiently obvious risk**

4 Navarro alleges that he "had no suspicion or information that
5 the riot would occur." (Defs.' Mot. Summ. J. Attach. #6 Decl.
6 Navarro 4, ECF No. 34.) Plaintiff maintains that the threat to
7 inmate safety should have been obvious to Navarro due to the
8 dangerous manner in which he allowed inmates back into their cells.
9 (See First Am. Compl. 8, ECF No. 5 ("[I]t is common knowledge that
10 such circumstances are ideal for riots where[]in a single race of
11 inmates have the tactical advantage of number over another
12"); Resp. 15, ECF No. 38 ("It i[s] common Knowledge among
13 correctional officers that a drastic racial imbalance results in
14 racial tension and/or riots because they are ideal circumstances
15 for one racial group to severely harm the other.").)

16 "In order to prove that an official is subjectively aware of a
17 risk to inmate health or safety, a plaintiff inmate need not
18 produce direct evidence of the official's knowledge; a plaintiff
19 can rely on circumstantial evidence indicating that the official
20 must have known about the risk." Robertson v. Newland, No.
21 CIVS031712MCEKJMP, 2006 WL 509773, at *6 (E.D. Cal. Mar. 2, 2006)
22 (citing Hope v. Pelzer, 536 U.S. 730, 738 (2002)); see Wallis v.
23 Baldwin, 70 F.3d 1074, 1077 (9th Cir. 1995). "Whether a prison
24 official had the requisite knowledge of a substantial risk is a
25 question of fact subject to demonstration in the usual ways,
26 including inference from circumstantial evidence, and a factfinder
27 may conclude that a prison official knew of a substantial risk from
28 the very fact that the risk was obvious." Farmer v. Brennan, 511

1 U.S. at 842 (internal citation omitted); see Lemire, 726 F.3d at
2 1078; Gibson v. Cnty. of Washoe, Nev., 290 F.3d 1175, 1190 (9th
3 Cir. 2002) ("In this case, a plethora of circumstantial evidence
4 could lead a reasonable jury to infer that the County was aware of
5 the risk that its policies presented."). Courts "measure what is
6 'obvious' in light of reason and the basic general knowledge that a
7 prison official may be presumed to have obtained regarding the type
8 of deprivation involved." Thomas v. Ponder, 611 F.3d at 1151
9 (citing Farmer, 511 U.S. at 842).

10 Here, the parties dispute whether the risk of harm due to the
11 racial imbalance was obvious. (Compare Defs.' Mot. Summ. J.
12 Attach. #6 Decl. Navarro 4, ECF No. 34, with Resp. 15, ECF No. 38.)
13 A jury could find that Navarro created an obvious risk of harm by
14 returning Black inmates to their cells at a pace that resulted in a
15 small number of Black inmates being out of their cells among forty
16 to fifty Hispanic inmates. See Thomas, 611 F.3d at 1150. Racial
17 imbalances on prison yards have led to conflicts in the past. In
18 Robertson v. Newland, 2006 WL 509773, at *5, "Plaintiff protested
19 that it was not safe for any African-American, because . . . 'you
20 cannot put 30 of nothing [sic] on a yard with five of anything else
21 [M]y concern was the numbers.'" There, the court denied
22 the defendants' motion for summary judgment and concluded that "an
23 issue of fact remains as to whether the risk of harm to
24 non-Hispanics on the yard was obvious, particularly in light of
25 unequal numbers on controlled compatible yard 3." Id. at *8.
26 Similarly, disputed issues of fact do not warrant the entry of
27 summary judgment in favor of Defendant Navarro.

28

1 **ii. Actual knowledge**

2 In his declaration, Navarro states under penalty of perjury
 3 that he "did not have prior notice that the riot on October 19,
 4 2010 would occur." (Defs.' Mot. Summ. J. Attach. #6 Decl. Navarro
 5 4, ECF No. 34.) Plaintiff relies on Landeros's statement to prove
 6 that Defendant Navarro knew that a mass altercation might take
 7 place. (See First Am. Compl. 9, ECF No. 5 (arguing that Landeros's
 8 statement shows that "other correctional officers were well aware"
 9 that a riot was going to occur); Resp. 8, ECF No. 38 ("Again,
 10 Landeros['s] statement shows the Defendants knew of a pending
 11 attack involving the Hispanic inmates."); id. at 11 (arguing that
 12 Navarro expected a riot).) As discussed, to the extent Officer
 13 Landeros's statement can be interpreted to mean that other officers
 14 knew of a possible race riot, this is an issue of fact not proper
 15 for summary adjudication. See Page v. Hense, 2013 WL 3936513, at
 16 *6.

17 **iii. No reasonable justification**

18 Navarro does not address whether his alleged conduct was
 19 reasonably justified. (See generally Defs.' Mot. Summ. J. Attach.
 20 #6 Decl. Navarro 1-4, ECF No. 34.) Navarro's declaration is
 21 ambiguous. The officer maintains that "inmates are typically let
 22 into their cells as they are processed through the metal
 23 detector" Yet, he does not state that this was done during
 24 the voluntary recall or emergency recall on October 19, 2010.
 25 (Defs.' Mot. Summ. J. Attach. #6 Decl. Navarro 2-3, ECF No. 34.)
 26 Willis stated that "[he] noticed only Black inmates were being let
 27 into their cells by Officer Navarro" (Resp. 13, ECF No.
 28 38.) "[T]here were about 50 Hispanic inmates waiting in front of

1 their cells for the tower officer [Navarro] to let them in, but
2 were all being skipped while Black inmates were secured." (Id.) A
3 reasonable trier of fact could determine that there was no
4 reasonable justification for celling Black prisoners first, leaving
5 a disproportionate number of Hispanic inmates unsecured. See
6 Lemire, 726 F.3d at 1080. Further, a material factual issue exists
7 as to whether Defendant's claimed course of conduct was reasonably
8 justified. See id. at 1078. Defendant Navarro's Motion for
9 Summary Judgment as to Willis's Eighth Amendment claim should be
10 **DENIED.**

11 **B. Qualified Immunity**

12 **1. Defendants Landeros and Cerros**

13 Next, Landeros and Cerros raise the affirmative defense of
14 qualified immunity. (Defs.' Mot. Summ. J. Attach. #1 Mem. P. & A.
15 20, ECF No. 34.) These Defendants allege that they are entitled to
16 qualified immunity because there is no case law holding that a
17 correctional officer may be liable for deliberate indifference for
18 failing to secure an equipment locker prior to an "emergency
19 recall" and race riot. (Id.) Cerros and Landeros contend that
20 they "could not have known they would be subjected to liability for
21 leaving the equipment cabinet open or responding to a Code 3
22 alarm." (Id.) In his Response, Plaintiff maintains that the
23 Defendants knew that a race riot would likely occur and they "had
24 no reasonable justification for not securing the potential weapons
25 prior to the riot, before the inmates were allowed to enter the
26 building for recall, a safety measure that was supposed to be taken
27 before the building's front security door was opened." (Resp. 10,
28 ECF No. 38 (citations omitted).)

1 "Qualified immunity shields government officials from civil
2 damages liability unless the official violated a statutory or
3 constitutional right that was clearly established at the time of
4 the challenged conduct." Reichle v. Howards, 566 U.S. ____, 132 S.
5 Ct. 2088, 2093 (2012). When considering a claim for qualified
6 immunity, courts engage in a two-part inquiry: Do the facts show
7 that the defendant violated a constitutional right, and was the
8 right clearly established at the time of the defendant's purported
9 misconduct? See Pearson v. Callahan, 555 U.S. 223, 232 (2009). A
10 right is clearly established if its contours are so clear that a
11 reasonable official would understand his conduct was unlawful in
12 the situation he confronted. Dunn v. Castro, 621 F.3d 1196,
13 1199-1200 (9th Cir. 2010). This standard ensures that government
14 officials are on notice of the illegality of their conduct before
15 they are subjected to suit. Hope, 536 U.S. at 739. "This is not
16 to say that an official action is protected by qualified immunity
17 unless the very action in question has previously been held
18 unlawful" Id. (citations omitted).

19 "[L]ower courts have discretion to decide which of the two
20 prongs of qualified-immunity analysis to tackle first." Ashcroft
21 v. al-Kidd, 563 U.S. ____, 131 S. Ct. 2074, 2080 (2011) (citing
22 Pearson v. Callahan, 555 U.S. at 236). "An official is entitled to
23 summary judgment on the ground of qualified immunity where his or
24 her 'conduct does not violate clearly established statutory or
25 constitutional rights of which a reasonable person would have
26 known.'" James v. Rowlands, 606 F.3d 646, 650 (9th Cir. 2010)
27 (citing Harlow v. Fitzgerald, 457 U.S. 800, 818 (1982)).
28

1 Courts should attempt to resolve this threshold immunity
2 question at the earliest possible stage in the litigation "before
3 expending 'scarce judicial resources' to resolve difficult and
4 novel questions of constitutional or statutory interpretation that
5 will 'have no effect on the outcome of the case.'" Ashcroft, 563
6 U.S. ____, 131 S. Ct. at 2080 (quoting Pearson, 555 U.S. at
7 236-37). "If no constitutional violation is shown, the inquiry
8 ends." Cunningham v. City of Wenatchee, 345 F.3d 802, 810 (9th
9 Cir. 2003) (citations omitted).

10 Qualified immunity protects an officer who makes a decision
11 that, even if constitutionally deficient, is based on a reasonable
12 misapprehension of the law governing the circumstances he
13 confronted. Brosseau v. Haugen, 543 U.S. 194, 198 (2004); see also
14 Saucier v. Katz, 533 U.S. 194, 206 (2001) (quoting Priester v.
15 Riviera Beach, 208 F.3d 919, 926-27 (11th Cir. 2000) ("Qualified
16 immunity operates . . . to protect officers from the sometimes
17 'hazy border between excessive and acceptable force[]' . . ."),
18 abrogated in part on other grounds by Pearson, 555 U.S. at 236).
19 The inquiry is whether the officer knew his conduct was unlawful,
20 and "reasonableness is judged against the backdrop of the law at
21 the time of the conduct." Brosseau, 543 U.S. at 198. If at the
22 time, the law did not clearly establish that the conduct violated
23 the Constitution, the officer should not be subject to liability.
24 Id. "The plaintiff bears the initial burden of proving that the
25 right was clearly established." Sweaney v. Ada Cnty., Idaho, 119
26 F.3d 1385, 1388 (9th Cir. 1997) (citations omitted).

1 **a. Violation of a constitutional right**

2 Willis maintains that Defendants Landeros and Cerros violated
3 his Eighth Amendment right to reasonable safety and to be protected
4 from violence while in custody. See Helling v. McKinney, 509 U.S.
5 at 33. As discussed, a triable issue of fact exists as to whether
6 these Defendants deprived Plaintiff of his Eighth Amendment rights.

7 **b. Whether the right was clearly established**

8 "Whether a right is clearly established turns on the
9 'objective legal reasonableness of the action, assessed in light of
10 the legal rules that were clearly established at the time it was
11 taken.'" Clouthier v. Cnty. of Contra Costa, 591 F.3d 1232, 1241
12 (9th Cir. 2010) (quoting Pearson, 555 U.S. at 244). "This is 'a
13 two-part inquiry: (1) Was the law governing the state official's
14 conduct clearly established? (2) Under that law could a reasonable
15 state official have believed his conduct was lawful?'" Estate of
16 Ford v. Ramirez-Palmer, 301 F.3d 1043, 1050 (9th Cir. 2002)
17 (quoting Jeffers v. Gomez, 267 F.3d at 910); see Browning v.
18 Vernon, 44 F.3d 818, 822 (9th Cir. 1995).

19 First, the law governing the Defendants' conduct was clearly
20 established. Whether the right is clearly established is a pure
21 question of law. Act Up!/Portland v. Bagley, 988 F.2d 868, 873
22 (9th Cir. 1993). "[T]he right alleged to have been violated must
23 not be so broadly defined as to 'convert the rule of qualified that
24 our cases plainly establish into a rule of virtually unqualified
25 liability simply by alleging violation of extremely abstract
26 rights.'" Cunningham v. Gates, 229 F.3d 1271, 1288 (2000) (quoting
27 Anderson v. Creighton, 483 U.S. 635, 639 (1987)). "On the other
28 hand, . . . the right can not be so narrowly construed so as to

1 'define away all potential claims.'" Id. (quoting Kelley v. Borg,
2 60 F.3d 664, 667 (9th Cir. 1995)).

3 A prisoner's right to be protected from a substantial risk of
4 assault by other prisoners was clearly announced in Farmer, if not
5 before. See Farmer, 511 U.S. at 842-43. There, the Supreme Court
6 made clear that if a prison official knows of an excessive risk to
7 inmate safety, or infers from known facts that a substantial risk
8 of serious harm exists, he violates the law by disregarding the
9 risk. Id. at 835-37. The right to protection from violence while
10 in custody, established by Farmer, has been consistently
11 recognized. See Estate of Ford, 301 F.3d at 1050; Easter v. CDC,
12 No. 09cv0555-LAB (RBB), 2012 WL 760639, at *2 (S.D. Cal. Mar. 8,
13 2012). Thus, the right was clearly established.

14 Next, the Court must consider whether Landeros and Cerros knew
15 they were failing to protect Willis from danger by not securing the
16 equipment locker and podium prior to the voluntary in-lines or at
17 the time of the emergency recall, or whether the failure to do so
18 was a reasonable mistake. See Easter v. CDC, 2012 WL 760639, at *3
19 (citing Brooks v. Seattle, 599 F.3d 1018, 1022 (9th Cir. 2010)).
20 Defendants bear the burden of proving that their actions were made
21 in the belief that they were lawful. Crawford-El v. Britton, 523
22 U.S. 574, 586-87 (1998). Landeros and Cerros do not argue that
23 they made a reasonable mistake by failing to secure the equipment
24 locker and podium prior to the voluntary in-lines. (See generally
25 Defs.' Mot. Summ. J. Attach. #4 Decl. Landeros 1-5, ECF No. 34; id.
26 Attach. #5 Decl. Cerros at 1-3.)

27 The emergency recall occurred at 10:30 a.m. There is no
28 showing that between the time of the recall and any increased

1 volume of inmates entering the housing unit, the equipment locker
2 could not be secured. Neither officer indicates that it would take
3 more than one person a minimal amount of time (possibly seconds) to
4 lock the equipment locker. Their proximity to the locker is also
5 unstated. At most, they contend, "Because of the number of inmates
6 entering the housing unit, Officer Cerros and I were not able to
7 lock the equipment locker." (Defs.' Mot. Summ. J. Attach. #4 Decl.
8 Landeros 3, ECF No. 34.) To show a reasonable belief that their
9 actions were lawful or they were reasonably mistaken, thus entitled
10 to qualified immunity, more specificity is required from each.
11 Furthermore, their focus on the events after the emergency recall
12 is not responsive to Plaintiff's claims. These Defendants have
13 failed to prove that they are entitled to qualified immunity.

14 **2. Defendant Navarro**

15 Navarro contends that he is entitled to qualified immunity
16 because "[t]here is no case law that holds that admitting inmates
17 into their cells one at a time, as opposed to admitting them in
18 sections, constitutes deliberate indifference." (Id. Attach. #1
19 Mem. P. & A. at 20.) He insists that allowing inmates to enter
20 their cells one at a time is quicker and safer than alternative
21 methods. (Id.)

22 In the Response, Willis argues that the Defendant focuses on
23 the wrong issue. (Resp. 11, ECF No. 38.) He maintains:

24 The issue is the Defendant choosing to not secure
25 Hispanic inmates during a voluntary in-line and an
26 emergency recall while allowing the Black inmates into
27 their cells while expecting a mass altercation to occur,
28 creating a serious risk of harm to the remaining Black
inmates. Even without the knowledge of a pending attack,
it is common knowledge among correctional officers that a
drastic imbalance results in racial tension and/or riots.
Defendant Navarro knew proper procedure was to secure
inmates as they were ready to enter their cells but still

1 skipped Hispanic inmates who were ready to instead secure
2 Black inmates leaving a drastic racial imbalance of about
4 to 50.

3 (Id. (internal citations omitted).) Plaintiff asserts that Officer
4 Navarro has not shown reasonable justification for his conduct.

5 (Id.)

6 As discussed, an issue of fact exists as to whether Navarro,
7 the tower officer, deprived Willis of his Eighth Amendment rights.
8 The law governing Defendant's conduct was clearly established; the
9 Court must consider whether a reasonable officer in Defendant
10 Navarro's position could not have believed his conduct was lawful.
11 See Farmer, 511 U.S. at 842-43; Martinez v. Bryant, No. CV
12 06-5344-GW (AGR), 2009 WL 1456399, at *10 (C.D. Cal. May 19, 2009)
13 (citations omitted).

14 Navarro's Declaration is ambiguous and does not expressly
15 refute Willis's version of the facts. Further, Defendant does not
16 argue that a reasonable officer in his position could have
17 determined it was reasonable to allow Hispanic inmates to
18 congregate outside their cells, creating a racial imbalance. (See
19 generally Defs.' Mot. Summ. J. Attach. #1 Mem. P. & A. 20, ECF No.
20 34; id. Attach. #6 Decl. Navarro at 1-4.) Officer Navarro fails to
21 carry his burden of proving that he is entitled to qualified
22 immunity.

23 IV. CONCLUSION

24 For the reasons discussed above, the Court recommends that
25 Defendants' Motion for Summary Judgment [ECF No. 34] be **DENIED**.
26 This Report and Recommendation will be submitted to the United
27 States District Court Judge assigned to this case, pursuant to the
28 provisions of 28 U.S.C. § 636(b)(1). Any party may file written

1 objections with the Court and serve a copy on all parties on or
2 before March 14, 2014. The document should be captioned
3 "Objections to Report and Recommendation." Any reply to the
4 objections shall be served and filed on or before April 1, 2014.
5 The parties are advised that failure to file objections within the
6 specified time may waive the right to appeal the district court's
7 order. Martinez v. Ylst, 951 F.2d 1153, 1156 (9th Cir. 1991).

8 **IT IS SO ORDERED.**

9
10 DATE: February 20, 2014


11 Ruben B. Brooks, Magistrate Judge
United States District Court

12 cc:
Judge Burns
13 All parties of record
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